

# WEST VIRGINIA LEGISLATURE

## 2023 REGULAR SESSION

Introduced

### Senate Bill 171

FISCAL  
NOTE

By Senators Phillips and Hunt

[Introduced January 13, 2023; referred  
to the Committee on Economic Development; and then to  
the Committee on Finance]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article,  
 2 designated §11-13MM-1, §11-13MM-2, §11-13MM-3, §11-13MM-4, §11-13MM-5, §11-  
 3 13MM-6, §11-13MM-7, §11-13MM-8, §11-13MM-9, §11-13MM-10, and §11-13MM-11, all  
 4 relating to establishing a road or highway infrastructure improvement projects or coal  
 5 production and processing facilities tax credit for taxpayers subject to the tax imposed by  
 6 West Virginia code; specifying a short title; specifying legislative findings and purpose for  
 7 new credit; defining terms; specifying the amount of the credit, application of credit, and  
 8 carry forward of unused credit; requiring filing of application for road or highway  
 9 infrastructure improvement project credit as condition precedent to claiming credit;  
 10 specifying procedure for application for certification, contents of application and limitation  
 11 on maximum amount of credits which can be approved; specifying computation of qualified  
 12 investment in coal production and processing facilities; allowing transfer of credits to  
 13 successors; providing for forfeiture of unused tax credits and redetermination of credit  
 14 allowed; providing penalties for failure to maintain records of qualified property; and  
 15 establishing an effective date.

*Be it enacted by the Legislature of West Virginia:*

**ARTICLE 13MM. TAX CREDIT FOR ROAD AND HIGHWAY INFRASTRUCTURE**  
**IMPROVEMENTS AND COAL PRODUCTION AND PROCESSING FACILITIES.**

**§11-13MM-1. Short title.**

1 This article may be cited as the "West Virginia Road and Highways Infrastructure  
 2 Improvements and Coal Production and Processing Facilities Tax Credit Act".

**§11-13MM-2. Legislative finding and purpose.**

1 The Legislature finds that the establishment and maintenance of infrastructure projects,  
 2 including a system of good roads and highways in this state, and making of capital investments by  
 3 taxpayers subject to the tax imposed by §3-13A-1 et seq. of the code, is in the public interest.

4 encourages greater capital investment by other businesses in the coal producing areas of this  
 5 state, increases economic opportunity in this state and thereby promotes the general welfare of  
 6 the people of this state. In order to promote the private investment in infrastructure improvements  
 7 to roads and highways in this state, and capital investment by coal severance tax taxpayers there  
 8 is hereby enacted a road and highways infrastructure improvements and coal production and  
 9 processing facilities tax credit.

**§11-13MM-3. Definitions.**

1 (a) General. - When used in this article, or in the administration of this article, terms defined  
 2 in subsection (b) shall have the meanings ascribed to them by this section, unless a different  
 3 meaning is clearly required by either the context in which the term is used, or by specific definition,  
 4 in this article.

5 (b) Terms defined. --

6 (1) Corporation. -- The term "corporation" means any corporation, joint-stock company or  
 7 association, and any business conducted by a trustee or trustees wherein interest or ownership is  
 8 evidenced by a certificate of interest or ownership or similar written instrument.

9 (2) Designee. -- The term "designee" in the phrase "or his or her designee," when used in  
 10 reference to the Transportation Secretary, means any officer or employee of the Department of  
 11 Transportation duly authorized by the Transportation Secretary directly, or indirectly by one or  
 12 more delegations of authority, to perform the functions mentioned or described in this article.

13 (3) Eligible taxpayer. -- The term "eligible taxpayer" means any person who makes a  
 14 qualified expenditure in a certified road or highway infrastructure improvement project or coal  
 15 production and processing facility and who is subject to the tax imposed by chapter three, article  
 16 thirteen-a of this chapter. "Eligible taxpayer" shall also include an affiliated group of taxpayers if the  
 17 group elects to file a consolidated severance tax return under article thirteen-a of this chapter.

18 (4) Expenditures for road or highway infrastructure improvement projects or coal  
 19 production and processing facilities. -

20 (A) Included expenditures for road or highway infrastructure improvement projects. - The  
21 term "expenditures for road or highway infrastructure improvement projects" includes payments  
22 made by an eligible taxpayer for labor done, tangible personal property, materials, services or  
23 supplies furnished in furtherance of a road or highway infrastructure improvement project. In  
24 addition, the term "expenditures for road or highway infrastructure improvement projects" includes  
25 the cost of the real property and improvements thereto, purchased by an eligible taxpayer and  
26 donated to the state in furtherance of a road or highway infrastructure improvement project and the  
27 fair market value of real property and improvements thereto owned by an eligible taxpayer and  
28 donated to the state in furtherance of a road or highway infrastructure improvement project.

29 (B) Included expenditures for coal production and processing facilities. - The term  
30 "expenditures for coal production and processing facilities" includes payments made by an eligible  
31 taxpayer for labor done, tangible personal property, materials, services or supplies furnished in  
32 furtherance of the construction, installation or fabrication of haulroads, ventilation structures, mine  
33 shafts, slopes, boreholes, dewatering structures, preparation plants, loadouts, including  
34 associated facilities and apparatus, by the producer or others, including contractors and  
35 subcontractors at a coal mine or coal production or processing facility. In addition, the term  
36 "expenditures for coal production and processing facilities" includes the cost of the real property,  
37 improvements thereto, and the cost of machinery and equipment, including the cost of repairs,  
38 upgrades, or refurbishments of the machinery and equipment, purchased or leased by an eligible  
39 taxpayer and directly used as part of a coal production or processing facility. Examples of  
40 machinery and equipment that qualify as "expenditures for coal production" include, but are not  
41 limited to, the cost to purchase, lease, or repair items such as: continuous miners, longwall miners,  
42 (including repair, refurbishment, or replacement of associated shears, shields, or hydraulics),  
43 highwall miners, augers, roof bolters, excavators, dozers, haulage vehicles, equipment used in  
44 blasting related to surface mining, conveyor belts, car-dumps, chain conveyors, ventilation fans,  
45 man trips, roof trusses, and shuttle cars.

46 (C) Excluded expenditures. - The terms "expenditures for road or highway infrastructure  
47 improvement projects" and "expenditures for coal production and processing facilities" exclude  
48 purchases of property and services acquired:

49 (i) From a person whose relationship to the person making the expenditure would result in  
50 the disallowance of deductions under section 267 or 707 (b) of the United States Internal Revenue  
51 Code of 1986, as amended, and in effect on the first day of January, 2004.

52 (ii) By one component member of a controlled group from another component member of  
53 the same controlled group. The Tax Commissioner can waive this requirement if the expenditure is  
54 for property or services acquired from a related person for fair market value.

55 (D) Related person. - The term "related person" means:

56 (i) A corporation, partnership, association or trust controlled by the taxpayer;

57 (ii) An individual, corporation, partnership, association or trust that is in control of the  
58 taxpayer;

59 (iii) A corporation, partnership, association or trust controlled by an individual, corporation,  
60 partnership, association or trust that is in control of the taxpayer; or

61 (iv) A member of the same controlled group as the taxpayer.

62 For purposes of this subdivision, "control", with respect to a corporation, means ownership,  
63 directly or indirectly, of stock possessing 50 percent or more of the total combined voting power of  
64 all classes of the stock of the corporation entitled to vote. "Control", with respect to a trust, means  
65 ownership, directly or indirectly, of 50 percent or more of the beneficial interest in the principal or  
66 income of the trust. The ownership of stock in a corporation, of a capital or profits interest in a  
67 partnership or association or of a beneficial interest in a trust shall be determined in accordance  
68 with the rules for constructive ownership of stock provided in section 267(c) of the United States  
69 Internal Revenue Code of 1986, as amended, other than paragraph (3) of that section.

70 (c) Includes and including. - The terms "includes" and "including", when used in a  
71 definition contained in this article, shall not be deemed to exclude other things otherwise within the

72 meaning of the term defined.

73 (d) Partnership and partner. - The term "partnership" includes a syndicate, group, pool,  
74 joint venture or other unincorporated organization through or by means of which any business,  
75 financial operation or venture is carried on, and which is not a trust or estate, a corporation or a  
76 sole proprietorship. The term "partner" includes a member in such a syndicate, group, pool, joint  
77 venture or organization.

78 (e) Person. - The term "person" includes any natural person, corporation or partnership.

79 (f) Road or highway. - The terms "road" and "highway" are used interchangeably herein  
80 and for purposes of this article shall have the same meaning as the terms "road", "public road" and  
81 "highway", as defined in §17-1-3 of the code.

82 (g) Road or highway infrastructure improvement. - The term "road or highway  
83 infrastructure improvement" means the construction, improvement, repair, upgrade and  
84 modernization of roads, public roads and highways in this state for the purpose of widening,  
85 increasing weight limits, enhancing safety, improving traffic flow or otherwise facilitating the  
86 commercial transportation of goods or passengers within this state or the ingress and egress of  
87 vehicles to commercial and industrial sites, consistent with the purposes for which this article was  
88 enacted.

89 (h) Tax Commissioner. - The term "Tax Commissioner" means the Commissioner of the  
90 West Virginia State Tax Department.

91 (i) Taxpayer. --The term "taxpayer" means any person subject to the tax imposed by  
92 section three, article thirteen-a of this chapter.

93 (j) Transportation Secretary or Secretary of Transportation. - The terms "Transportation  
94 Secretary" and "Secretary of Transportation" are used interchangeably herein and mean the  
95 Secretary of the Department of Transportation of the State of West Virginia.

**§11-13MM-4. Credit allowed; amount of credit; application of credit; carry forward of**  
**unused credit for 10 years.**

1           (a) Credit allowed. - An eligible taxpayer shall be allowed a credit against a portion of its  
2           annual severance tax liability. The amount of this credit shall be determined and applied as  
3           hereinafter provided in this article.

4           (b) Amount of credit. - The amount of credit allowable is determined by multiplying the  
5           amount of the taxpayer's expenditures for road or highway infrastructure improvement projects  
6           (as determined and certified by the Secretary of Transportation), plus the amount of the taxpayer's  
7           qualified investment in coal production and processing facilities, by 50 percent. The product of this  
8           calculation establishes the maximum amount of credit allowable under this article.

9           (c) Application of credit. - The amount of credit allowable may be taken against up to 20  
10          percent of taxpayer's annual severance tax liability imposed by section three, article thirteen-a of  
11          this chapter. Where taxpayer's expenditure involves a road or highway infrastructure improvement  
12          the credit may be taken in the year the improvement is completed, as certified by the  
13          Transportation Secretary. Where the expenditure involves coal production and processing  
14          facilities, the credit may be taken in the year the property is first placed into service or use by the  
15          taxpayer. The annual credit allowance shall be taken in the manner prescribed in section six of this  
16          article. The aggregate annual credit allowance may be claimed by taxpayer against its severance  
17          tax liability shown on its monthly tax returns at the rate of one-twelfth of the annual credit  
18          allowance per month.

19          (d) Unused credit. - If any credit remains after application of subsection (c) of this section,  
20          the amount thereof may be carried forward to each ensuing tax year until used or until the  
21          expiration of the ninth taxable year subsequent to the year in which the credit was first available. If  
22          any unused credit remains after the 10th year, the amount thereof is forfeited. No carryback to a  
23          prior taxable year is allowed for the amount of any unused portion of any annual credit allowance.

24          (e) Placed in service or use. - For purposes of the credit allowed by this section, property  
25          is considered placed in service or use in the earlier of the following taxable years:

26                (1) The taxable year in which, under the taxpayer's depreciation practice, the period for

27 depreciation with respect to the property begins; or

28 (2) The taxable year in which the property is placed in a condition or state of readiness and  
29 availability for a specifically assigned function.

**§11-13MM-5. Application for road or highway infrastructure improvement project; contents**  
**of application; review of credit application; limitation on total credits authorized;**  
**taking \_\_\_\_\_ of \_\_\_\_\_ credit.**

1 (a) Application for credit required. - Notwithstanding any provision of this article to the  
2 contrary, no credit shall be allowed or applied under this article for any expenditure for road or  
3 highway infrastructure improvements until the person asserting a claim for the allowance of credit  
4 receives certification of the project from the Transportation Secretary, as provided in this section.  
5 Applications for certification of a road or highway infrastructure improvement project shall be filed  
6 with the Transportation Secretary and approved prior to the commencement of any project  
7 construction.

8 (b) Contents of application for certification. -- Applications for certification of a road or  
9 highway infrastructure improvement project shall contain a detailed description of the project, all  
10 engineering drawings required to construct the infrastructure improvements contemplated by the  
11 project application, a list of contractors who will work on the project, a description of the work each  
12 contractor will perform, the project timetable, a detailed breakdown of the cost of the project, the  
13 amount of credit requested and any other information which the Transportation Secretary or his or  
14 her designee require.

15 (c) Review of application. -- Once a project application is filed, the Transportation  
16 Secretary shall work with taxpayer to ensure that the application contains all of the information  
17 required by this section. Applications for credit may be supplemented or amended at any time after  
18 filing until all of the information required by subsection (b) has been provided. Once a complete  
19 application has been filed, the Transportation Secretary shall review it to determine whether the  
20 project should be certified as eligible for credit under this article.



21 (d) Limitation on total credits authorized. - The Secretary is authorized to certify no more  
 22 than \$100,000 of expenditures for road or highway infrastructure improvements as eligible for the  
 23 credit provided in this article. The Secretary shall keep track of the total expenditures approved  
 24 and will cease accepting applications once the expenditure limit has been reached.

25 (e) Taking of credit. -- The eligible taxpayer claiming the credit for certified expenditures for  
 26 road or highway infrastructure improvements shall include information supporting the computation  
 27 of the credit and any other information the Transportation Secretary requires with its severance tax  
 28 returns filed under this chapter.

**§11-13MM-6. Qualified investment in coal production and processing facilities.**

1 (a) General. - The qualified investment in coal production and processing facilities is the  
 2 applicable percentage of the cost of each expenditure for coal production and processing facilities  
 3 which is placed in service or use in this state by the taxpayer during the taxable year.

4 (b) Applicable percentage. -- For the purpose of subsection (a), the applicable percentage  
 5 of any property is determined under the following table:

<u>If the useful life is:</u>	<u>The applicable percentage is:</u>
6 <u>Less than 4 years.</u>	<u>0%</u>
7 <u>4 years or more but less than 6 years.</u>	<u>33 1/3%</u>
8 <u>6 years or more but less than 8 years.</u>	<u>66 2/3%</u>
9 <u>8 years or more</u>	<u>100%</u>

10 The useful life of any property, for purposes of this section, is determined as of the date the  
 11 property is first placed in service or use in this state by the taxpayer, determined in accordance  
 12 with such rules and requirements the Tax Commissioner may prescribe.

13 (c) Cost. -- For purposes of subsection (a), the cost of each property purchased for  
 14 business expansion is determined under the following rules:

15 (1) Trade-ins. - Cost does not include the value of property given in trade or exchange for  
 16 the property purchased for business expansion.

18 (2) Damaged, destroyed or stolen property. -- If property is damaged or destroyed by fire,  
 19 flood, storm or other casualty, or is stolen, then the cost of replacement property does not include  
 20 any insurance proceeds received in compensation for the loss.

21 (3) Rental property. -

22 (A) The cost of real property acquired by written lease for a primary term of 10 years or  
 23 longer is 100 percent of the rent reserved for the primary term of the lease, not to exceed 20 years.

24 (B) The cost of tangible personal property acquired by written lease for a primary term of:

25 (i) Four years, or longer, is one third of the rent reserved for the primary term of the lease;

26 (ii) Six years, or longer, is two thirds of the rent reserved for the primary term of the lease; or

27 (iii) Eight years, or longer, is 100 percent of the rent reserved for the primary term of the  
 28 lease, not to exceed 20 years: *Provided*, That in no event may rent reserved include rent for any  
 29 year subsequent to expiration of the book life of the equipment, determined using the straight-line  
 30 method of depreciation.

31 (4) Self-constructed property. - In the case of self-constructed property, the cost thereof is  
 32 the amount properly charged to the capital account for depreciation in accordance with federal  
 33 income tax law.

**§11-13MM-7. Transfer of tax credit to successors.**

1 (a) Mere change in form of business. -- The tax credit allowed in this article shall not be lost  
 2 by reason of a mere change in the form of conducting the business in this state, if the transferor  
 3 business retains a controlling interest in the successor business. In this event, the successor  
 4 business shall be allowed to claim the amount of credit still available with respect to the project.

5 (b) Transfer or sale to successor. - The tax credit allowed in this article shall not be lost by  
 6 reason of any transfer or sale of the stock or assets of the eligible taxpayer to a successor  
 7 business which continues to operate in this state. Upon transfer or sale, the successor shall  
 8 acquire the amount of credit that remains available under this article for each subsequent taxable  
 9 year.

**§11-13MM-8. Forfeiture of unused tax credits; redetermination of credit allowed.**

1           (a) Disposition of property or cessation of use. - If during any taxable year, property with  
2           respect to which a tax credit has been allowed under this article:

3           (1) Is disposed of prior to the end of its useful life, as determined under section eight of this  
4           article; or

5           (2) Ceases to be used in an eligible business of the taxpayer in this state prior to the end of  
6           its useful life, as determined under section six of this article, then the unused portion of the credit  
7           allowed for the property is forfeited for the taxable year and all ensuing years. Additionally, except  
8           when the property is damaged or destroyed by fire, flood, storm or other casualty, or is stolen, the  
9           taxpayer shall redetermine the amount of credit allowed in all earlier years by reducing the  
10           applicable percentage of cost of the property allowed under section six of this article, to  
11           correspond with the percentage of cost allowable for the period of time that the property was  
12           actually used in this state in the business of the taxpayer. The taxpayer shall then file a  
13           reconciliation statement for the year in which the forfeiture occurs and pay any additional taxes  
14           owed due to reduction of the amount of credit allowable for the earlier years, plus interest and any  
15           applicable penalties. The reconciliation statement shall be filed with taxpayer's annual severance  
16           tax return.

17           (b) Cessation of operation of coal production or processing facility. - If during any taxable  
18           year the taxpayer ceases operation of a coal production or processing facility in this state for which  
19           credit was allowed under this article, before expiration of the useful life of property with respect to  
20           which tax credit has been allowed under this article, then the unused portion of the credit is  
21           forfeited. Additionally, except when the cessation is due to fire, flood, storm or other casualty, the  
22           taxpayer shall redetermine the amount of credit allowed by reducing the applicable percentage of  
23           cost of the property allowed under section six of this article, to correspond with the percentage of  
24           cost allowable for the period of time that the property was actually used in this state in a business  
25           of the taxpayer. The taxpayer shall then file a reconciliation statement with its annual severance

26 tax return, for the year in which the forfeiture occurs, and pay any additional taxes owed due to the  
 27 reduction of the amount of credit allowable for the earlier years, plus interest and any applicable  
 28 penalties.

**§11-13MM-9. Identification of qualified property.**

1 Every taxpayer who claims credit under this article shall maintain sufficient records to  
 2 establish the following facts for each item of qualified property:

3 Its identity;

4 Its actual or reasonably determined cost;

5 Its straight-line depreciation life;

6 The month and taxable year in which it was placed in service;

7 The amount of credit taken; and

8 The date it was disposed of or otherwise ceased to be qualified property.

**§11-13MM-10. Failure to keep records of qualified property.**

1 A taxpayer who does not keep the records required for identification of qualified property is  
 2 subject to the following rules:

3 (a) A taxpayer is treated as having disposed of, during the taxable year, any qualified  
 4 property which the taxpayer cannot establish was still on hand, in this state, at the end of that year.

5 (b) If a taxpayer cannot establish when qualified property on which the credit was claimed  
 6 was placed in service, the taxpayer is treated as having placed it in service in the most recent prior  
 7 year in which similar property was placed in service, unless the taxpayer can establish that the  
 8 property placed in service in the most recent year is still on hand. In that event, the taxpayer will be  
 9 treated as having placed the property in service in the next most recent year.

**§11-13MM-11. Effective date.**

1 The credit allowed by this article shall be allowed for tax years beginning on or after the first  
 2 day of January 2023.

NOTE: The purpose of this bill is to create a credit against the severance tax to encourage private companies to make infrastructure improvements to highways, roads and bridges in this state. The bill limits the total amount of road and highway infrastructure improvement credits which can be certified by the Secretary of Transportation. The bill seeks to encourage greater capital investment in coal production and processing facilities. The bill will increase economic opportunity in this state. The bill authorizes the claiming of the credits. Finally, the bill provides for an effective date.

Strike-throughs indicate language that would be stricken from a heading or the present law, and underscoring indicates new language that would be added.